











House Bill 21-1222: Bill to Increase the Supply of Family Child Care Homes

Sponsors: Reps. A. Valdez and Van Winkle / Sens. Smallwood and Winter

Colorado's family child care home (FCCH) and infant child care shortage crisis prompted the state legislature to pass Senate Bill 19-063 Infant and Family Child Care Action Plan to examine and address the reasons for the decline through a strategic action plan. This action plan identified that a major contributing factor to the shortage of family child care homes is conflicting regulation between state licensing allowances and local regulations, including zoning, fire, life safety, and building codes. State licensing regulations already require FCCHs to meet health and safety standards to ensure the wellbeing of all children in care. Therefore, to reduce burdensome and unnecessary regulations, this bill requires local regulatory entities to treat family child care homes as residences for regulatory purposes such as zoning, fire, life safety, and building codes.

The Problem: Quality child care is a necessity for Colorado's economy and working families with young children, yet the number of licensed child care facilities have declined over the last decade. Between 2002 and 2018, Colorado has lost more than 11,600 licensed slots in family child care homes, and the loss of child care for working families has only

worsened with the pandemic. Due to COVID-19, 10 percent of child care providers have permanently closed their doors and 44 percent of families with young children are without child care plans for 2020-2021. Colorado's child care supply gaps continue to worsen, and without efficient policy solutions, Colorado cannot increase the number of quality child care options to meet the needs of all working families.

Child care is provided by informal care providers such as family, friends, and neighbors, or by formal licensed providers in centers, homes, or school districts. Licensed child care offered in a provider's primary place of residence is commonly referred to as a family child care home. FCCHs may be the preferred option for families due to their smaller group sizes, in-home learning environments, accessibility, and flexibility to accommodate

FCCH LICENSED CAPACITY CHANGE, ALL AGES 2002-2018 30.000 25,000 20.355 20,000 10.000 5.000 July 2018

nontraditional work schedules. Historically, most of the infants and toddlers in licensed child care are cared for in FCCHs.

What is contributing to a shortage of Family Child Care Homes in Colorado? The Office of Early Childhood (OEC) regulates child care operations in licensed facilities to ensure quality, health, and safety standards are met for all children in care. Even though OEC regulates health and safety standards, some localities and municipalities categorize the "use" of a child care provider's home as a commercial "use," a categorization with increased requirements that limit the viability and operations of FCCHs.

Local regulations that conflict with OEC's licensure allowances can often lead to:

- Reduced number of children that can attend a FCCH (below levels authorized under OEC regulations),
- Increased costs due to commercial fire and zoning requirements such as retrofitting homes with sprinkler systems estimated to cost tens of thousands of dollars,
- Outright prohibitions of FCCHs in certain homes because of zoning restrictions, or
- Failure to open new programs as providers are discouraged and/or cannot afford to navigate the additional hurdles

¹ Early Milestones Colorado. COVID-19 EC Research Partnership. Accessed Fall 2020 from https://earlymilestones.org/project/covidec-research/

Providing **quality child care is expensive** and the costs are often inaccessible for Colorado families who, on average, spend 20 percent of their household income on child care. Despite the high costs to provide quality child care, providers are unable to set tuition rates high enough to cover their expenses because many families cannot afford the higher rates. Local regulations too often lead to financial costs that make FCCHs unsustainable and result in closures.

Economic impacts of the gaps in Colorado's child care sector on working families, employers, and taxpayers costs our state \$2.2 billion annually in lost earnings, productivity and revenue.

- Ready Nation, Council for Strong America, 2020

What can be done? Policymakers can support this bill to reduce burdensome regulations simply by requiring local regulatory entities to treat family child

care homes as residences for regulatory purposes such as zoning, fire, life safety, and building codes. Given that state licensing regulations already require FCCHs to meet health and safety standards to ensure the wellbeing of all children in care, this change will prevent additional or conflicting regulations from being placed on FCCH providers above state licensing requirements. In doing so, the legislature can help increase the availability of quality child care within communities throughout Colorado and boost the economy by enabling working families to maintain employment.

List of Supporters

A Caregivers Network **Boulder County Family Child Care Association** Clayton Early Learning Colorado Association of Family Child Care Colorado Business Roundtable Colorado Children's Campaign Colorado Head Start Association Colorado Statewide Parent Coalition Council for a Strong America – Colorado Chapter Early Childhood Council Leadership Alliance Early Childhood Council of Larimer County Early Childhood Partnership of Adams County Early Childhood Summit **Energize Colorado Executives Partnering to Invest in Children** Florence Crittenton Services Huerfano-Las Animas Counties Early Childhood Council Illuminate Colorado Jefferson County Child Care Association MyVillage Raise Colorado Save the Children Action Network **Small Business Majority** Spring Institute for Intercultural Learning The Bell Policy Center Women's Foundation of Colorado Women's Lobby of Colorado

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